### **METROPOLITAN SEWER DISTRICT**



#### **Chris Monzel, President** Hamilton County Board of Commissioners



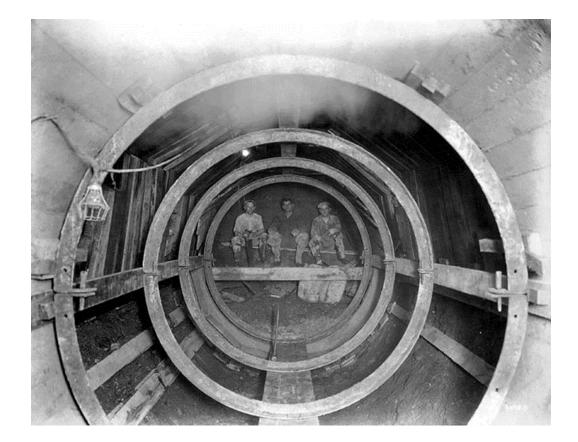
#### **HISTORY OF MSDGC**

Metropolitan Sewer District of Greater Cincinnati



# FORMATION OF A COUNTY SEWER DISTRICT

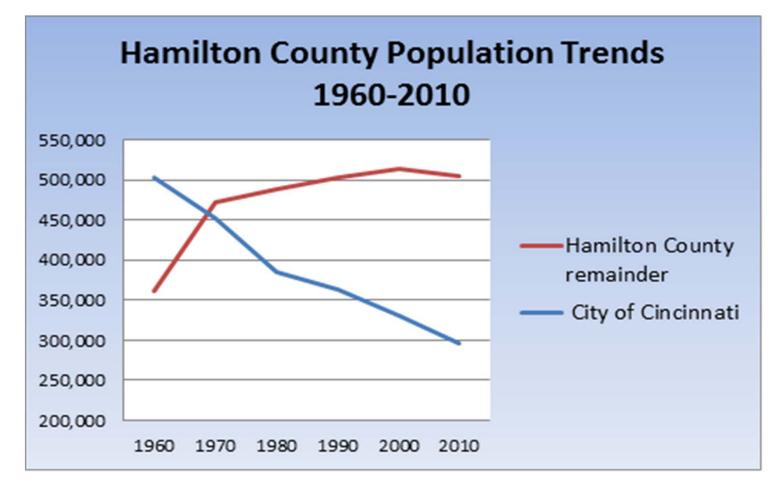
- 1924: the County established multiple sewer districts.
- **1955:** the County consolidated the districts into the "Hamilton County Sewer District #1."
- 1968: Twenty jurisdictions were consolidated into the County Sewer District (including the City of Cincinnati).



#### WHY WAS THE DISTRICT FORMED?

- In 1968, both the City and County benefitted from consolidation.
  - Both entities needed to upgrade systems.
  - Bulk of the population resided within the City of Cincinnati.

#### WHY WAS THE DISTRICT FORMED?



However, shortly after, the movement of residents to the suburbs began, and the City began to lose population.

Graph provided by the Hamilton County Regional Planning Commission

### **HISTORY OF THE 1968 OPERATING AGREEMENT**

AGREEMENT

THIS AGREEMENT, entered into this <u>12th</u> day of <u>April</u>, 1968 between the City of Cincinnati, Chio, a municipal corporation, (hereinafter referred to as CITY) and the Board of County Commis-sioners of Hamilton County, Chio (hereinafter referred to as COUNTY)

WHEREAS, the Board of County Commissioners of Hamilton County has, since 1924, established sever districts in accordance with Chapter 6117 of the Ohio Revised Code and earlier comparable statutory provisions of the Ohio Code, and constructed and otherwise acquired sanitary trunk severs throughout the county, and, as a re-sult, this date owns, operates, and maintains a system of sanitary acquired samilary trunk severs inroughout the county, and, as a re-sult, this date owns, operates, and maintains a system of samilary trunk severa: and WHEREAS, the Board of County Commissioners did, On February 1, 1955 consolidate all the previously established sever districts into a single county sever district known as "Hamilton County Sever District No. 15, and WHIREAS, the Board of County Commissioners did, on De-sever 4, 1963 complete the consolidation of previouely established Districts and expand the boundaries of Hamilton County Sewer county No. 1 to include all other unincorporated areas of the county; and

WHEREAS, the City of Cincinnati has, by Ordinance No. <u>144-1968</u> adopted <u>April 10. 1965</u>, consented to be a part of Hamilton County Sewer District No. 1 pursuant to Section 6117.03 of the obio Revised Code, and granted to the county the sole and exclusive use of all sanitary sewers and sewage disposal facilities of the City as a part of the county sewer system; and by the same ordinance did of all sanitary sewers and sewage disposal facilities of the City as a part of the county sewer system; and by the same ordinance did also authorize the Board of County Commissioners to proceed with the construction and the maintenance, repair, and operation of any sewer improvement for local service within, the City of Cincinnati, pur-suant to Section 6117.04, ORC; and

WHEREAS, the Board of County Commissioners of Hamilton County, Ohio did, on <u>Poril 10, 1968</u>, adopt a resolution in which the City of Cincinnati, Ohio was accepted into Hamilton County Sewer District No. 1, and in which the Board accepted the authorization for the construction, maintenance, repair, and operation of any ewer improvement for local service within the City of Cincinnati, Ohio, pursuant to Section 6117.04, ORC; and

NHEREAS, the City of Cincinnati, Ohio by Ordinance No. <u>145-1958</u> adopted <u>Novil 10. 1958</u>, did assign all its right, title, and in-terest in twenty-three (23) metropolitan Sewage disposal contracts to the Board of County Commissioners of Hamilton County, Ohio and the solid Board of County Commissioners did, on <u>April 10. 1968</u> adopt a resolution in which it accepted the assignment of the said twenty-three (23) metropolitan sewage disposal contracts; and resolution in which it accepted the assignment of the S three (23) metropolitan sewage disposal contracts; and WHEREAS, the Board of County Commissioners of Hamilton County did, on <u>April 10, 1968</u> adopt a resolution changing the official name of Hamilton County Sever District No. 1 to "THE METROPOLITAN SEWER DISTRICT OF GREATER CINCINNATI"; and

County did, on <u>During Sever District</u>, and name of Hamilton County Sever District, and SEWER DISTRICT OF GREATER CINCINNATT, and WHERERS, the County, in accordance with Section 133.06, WHERERS, the County, in accordance with Section 133.06, WHERERS, the County, in accordance with Section 133.06, Only Revised Code, has issued three (3) issues of Sever Revenue Chio Revised Code, has issued three (1,430,000 for the purpose of con-Chio Revised Code, has issued three (1,430,000 for the purpose of Chio Revised Code, has issued three (1,430,000 for the purpose of Chio Revised Code, has issued three (1,430,000 for the purpose of Chio Revised Code, has issued three (1,430,000 for the purpose of Chio Revised Code, has issued three (1,430,000 for the purpose of Chio Revised Code, has issued three (1,430,000 for the purpose of Chio Revised Code, has issued three (1,430,000 for the purpose of Chio Revised Code, has issued three (1,430,000 for the purpose of Chio Revised Code, has issued to the purpose of (1,430,000 for the purpose of Chio Revised Code, has issued to the purpose of (1,430,000 for the purpose of

OH



Approved as to Form; " u clean Cincinnati City Solicitor

WARCE.

SECTION XIII - AMENDMENTS This Agreement may be amended as may be mutually agreed upon by the County and the City. SECTION XIV - INTERPRETATION

ACTION XIV - INTERPRETATION Nothing contained in this Agreement is intended of meant to be interpreted or construed as violating any covenant, trust, be interpreted or construed as violating any covenant, trust, be interpreted or responsibility of the Commissioners or the distribution of the covenant of law relating to other ment facilities made subject of this Agreement will see out the event and to the extent that Contaisoners or Council. In ment is determined to the extent that Counties of the Coven seek modifications of this Agreement and auchority of the seek modifications of this Agreement which will accomplish its general purpose; hangely, to provide which will accomplish its efficient asseries in maniform of the operation, maintannee, and develop-ment of all severage and sewage disposal facilities of the County. SECTION XV - EXECUTION SECTION XV - EXECUTION

By the execution of this Agreement, the Commissioners hereby designate and appoint the City as the sole and complete manager meent agent for the County server system and the city bereby scoepts and undertakes to perform its dand the city bereby bilities and functakes to perform its distance with bilities and functakes as such agent, all in accordance with the terms, conditions, and provisions relating thereto as

IN WITNESS WHEREBOF, the City of Cincinnati, Ohio, a municipal corporation, by its City Manager, duly authorized by Control of the Council of the City of Cincinnati, Ohio, and the Board of County Commissioners of Hamilton County, Ohio, by its County Administrator, duly authorized by Resolution of the Board of County Commissioners of Hamilton county, Ohio have hereunto set their hands the day and year first above mentioned.

THE CITY OF CINCINNATI, OHIO, A Municipal Corporation

Manager City

THE BOARD OF COUNTY COMMISSIONERS HAMILTON COUNTY, OHIO By L. C. Cudung

Rather M. Ney, Classford Mamilton Courty Propositing Attorney

# **COUNTY'S ROLE MEANS...**

- The County reviews and sets the budget.
- Sets rates and charges
- Capital project review (to ensure prudent planning, WWIP compliance, justified costs, etc.)
- The County issues the debt.
- Permits are in the County's name.
- The County is the lead defendant on the Consent Decree.
- Expenditure review
- Policy establishment and review.
  - Rate Affordability Task Force



# **CITY'S ROLE MEANS...**

#### The City's responsibilities "Subject to the authority vested in the Board of County Commissioners"

- Plan, design and contract for construction
- Prepare all legislation
- Recommend methods of financing
- Operate and maintain the system
- Issue tap permits

- Prepare and maintain sewer records
- Bill and collect fees
- Establish a cost accounting system
- Receive and account for all monies
- Obtain all easements



#### **MSD-BY THE NUMBERS**

2016 Operating & Maintenance Budget- \$118.9 million 2016 Capital Budget- \$300 million 2016 Debt Service- \$119.1 million Average Capital Spend 2014-2018- \$200,000,000 2016 Average Annual Bill- \$797.80 Average Rate Increase 2003-2014- 8.96%

# AVERAGE ANNUAL MSD BILL -PERSPECTIVE

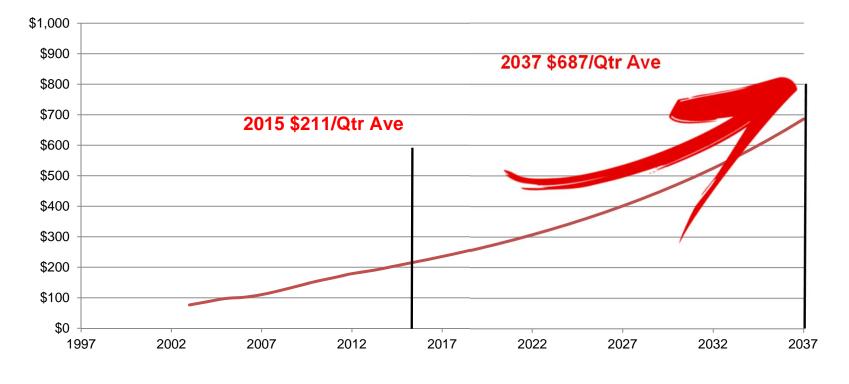
Average Annual BOCC Property Tax Bill S100,000 Home \$398

Average Annual MSD Bill

\$800

#### **RATE INCREASE PROJECTION**

#### MSDGC QUARTERLY RATES (PROJECTION) Through 2037



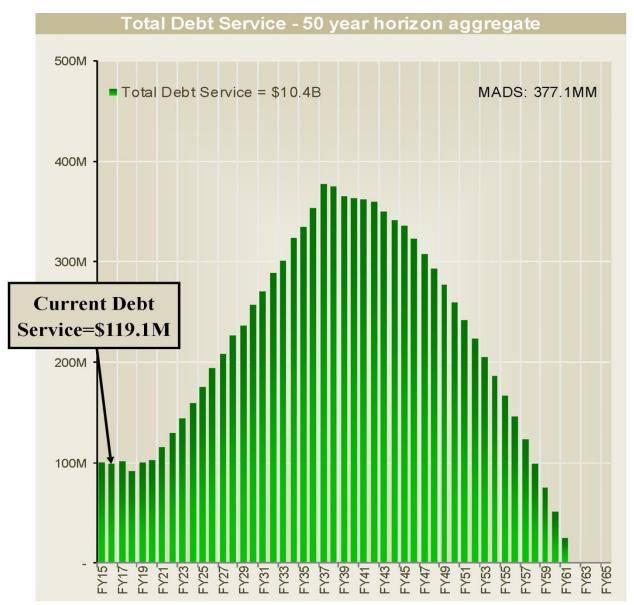
MSDGC Avg. Rates

#### **ANNUAL RATE INCREASES**

YEAR	RATE INCREASE	AVG. ANNUAL BILL
2003	7.00%	\$306.04
2004	14.00%	\$348.89
2005	12.00%	\$390.76
2006	4.00%	\$406.39
2007	8.60%	\$441.34
2008	12.00%	\$494.30
2009	12.00%	\$553.61
2010	11.00%	\$614.51
2011	8.00%	\$663.67
2012	8.00%	\$716.76
2013	5.00%	\$752.60
2014	6.00%	\$797.80

#### **12 year average = 8.96%**

#### MSDGC ANNUAL DEBT SERVICE



#### **CURRENT COMMISSION ACTIONS**

#### Metropolitan Sewer District Update

Hamilton County Board of Commissioners - March 11, 2016





Chris Monzel Dennis Deters Todd Portune

As the owner of the Metropolitan Sewer District (MSD), the Hamilton County Board of Commissioners has a responsibility to oversee and make decisions on many important issues at the sewer district, including budgets and projects. These environmental and infrastructure projects often have a huge impact on the quality of life in Hamilton County and its neighborhoods.

The purpose of this newsletter is to provide you with regular updates on MSD budgets, projects and operations. Please feel free to contact our offices with your feedback on MSD or any other County issues, and let us know if we can ever be of assistance to you.

Sincerely,

-hM

Chris Monzel President

Dennis Deters Vice President

Todd Portune

#### **MSD OVERSIGHT**

Every \$1.00 expended = \$113.00 in savings to the ratepayer



# **FEDERAL LEGISLATION**

114TH CONGRESS 1ST SESSION

#### H. R. 1093

To direct the Administrator of the Environmental Protection Agency to carry out a pilot program to work with municipalities that are seeking to develop and implement integrated plans to meet their wastewater and stormwater obligations under the Federal Water Pollution Control Act, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 26, 2015

Mr. CHABOT (for himself, Ms. FUDGE, Mr. RODNEY DAVIS of Illinois, Mr. WENSTRUP, Mr. SIMPSON, and Mr. DUNCAN of South Carolina) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

#### A BILL

To direct the Administrator of the Environmental Protection Agency to carry out a pilot program to work with municipalities that are seeking to develop and implement integrated plans to meet their wastewater and stormwater obligations under the Federal Water Pollution Control Act, and for other purposes.

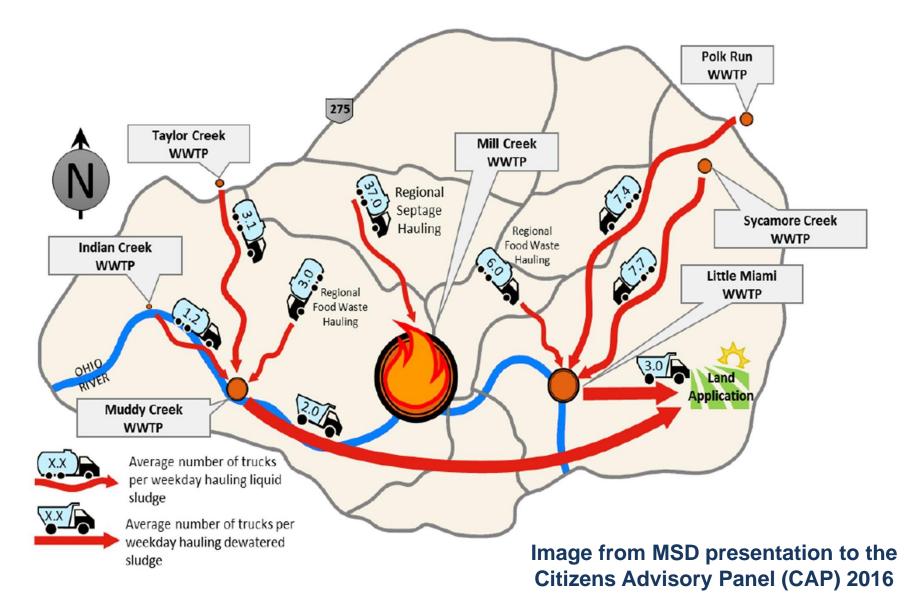
#### Clean Water Compliance and Ratepayer Affordability Act of 2015

## **CURRENT LITIGATION**

- County filed litigation requesting that the U.S. District Court enforce its 2014 recognizing Cincinnati as Hamilton County's agent in all matters relating to the operation of MSD.
- Requests that the Court order formal mediation to address the pending expiration of the 1968 Operating Agreement.



#### **SOLID WASTE HANDLING**



#### **ODORS AT MILL CREEK TREATMENT PLANT**





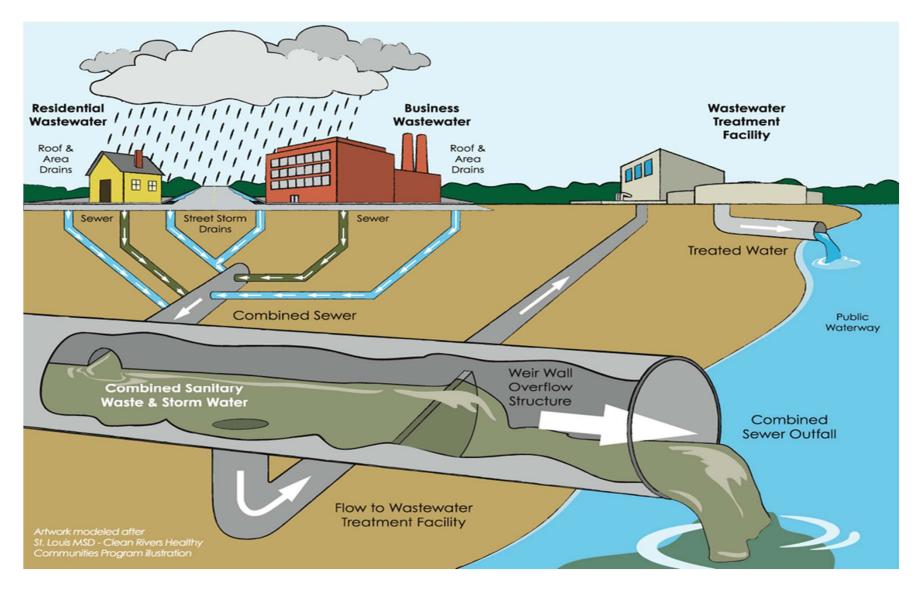
"The quad scrubber fans were running to provide ventilation of dewatering process areas, but the chemical feed and atomizing spray systems were not present nor in operation." Mill Creek Treatment Plant Odor Control Program Implementation, January 31, 2016



Well maintained scrubbers should remove 90-95% of odors.

MSD lack of maintenance since 2009 resulted in the scrubbers actually increasing odors by 2 to 3 times!

#### **CONSENT DECREES**



#### **CONSENT DECREE: Overview**

- Current Consent Decree entered into in 2004.
- Two-phase implementation plan only one in the Nation
- **\$3.2 Billion** estimated total cost (2006 dollars).
- 467 projects in Phase 1 and Phase 2
  - Phase 1, 2009-2018. Cost (in 2006 dollars) = **\$1.1 billion**
  - Phase 2, begins in 2019. Duration will be negotiated based on affordability. Cost (in 2006 dollars) = \$2.1 billion

#### **COST OF CONSENT DECREE COMPLIANCE**

- St. Louis, MO \$4.7B
- Indianapolis, IN \$2.1B
- Northern Kentucky SD1 - \$2.4B
- Columbus, OH \$2.5B
- Northeast Ohio Regional Sewer District (Cleveland) - \$3.0B
- Akron, OH \$1.4B
- Pittsburgh, PA \$3.6B



#### **PREPARING FOR CHANGE**



## **FUTURE OPERATIONS**

- The 1968 Agreement as currently written is outdated/archaic and counter-productive to effective operations.
- The split of operations and governance not a recipe for success:
  - Inability of the owners (the County) to set and enforce policies on key operations and projects. (e.g. Water Works Consolidation, flow model, budgetary accountability, rate setting dynamics, policy, etc.)
  - Inherent conflict of interest when one jurisdiction of the County is operator (procurement, pensions, community development, etc.)
  - Extraordinary size and complexity of projects dramatically increases risks. MSD structure not suited for program of this scale.

### **LOOKING TO THE FUTURE**

- Build a governance/operating relationship which positions the for future success.
- Continued process to inform public ahead of the expiration of the 1968 Agreement.

# We need your help and input!

# *Thank you!* QUESTIONS?



#### **Commissioner Chris Monzel**

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(513) 946-4409